

# Open Space Strategy



Naracoorte Lucindale Council  
*Better by Nature*

## Review 2017-2022



# INTRODUCTION

This document is a review of Naracoorte Lucindale Council's Open Space Strategy 2011 and should be read in conjunction with it. It is an opportunity to take stock of achievements from the past six (6) years, as well as consider actions for the future.

Council's Strategic Plan 2016 – 2026, Theme 3 – Harmony and Culture and Theme 4 – Liveable neighbourhoods aim to have a **Healthy and Resilient Community** and to **Preserve the Built Heritage and Character of the District**, achieved by:

- *Development of open spaces to improve community lifestyles*
- *Encouraging participation in physical activity and healthy lifestyles*
- *Ensure access to a range of high quality active and passive recreation facilities*
- *Protect and enhance places and community landmarks which reflect the cultural history of the district*

The management of Open Spaces must comply with the endorsed Community Land Management Plan for the particular space. Community Land Management Plans are legislated (*refer Section 196 - 199, Local Government Act 1999*) and may be amended.

Community groups and organisations lease Open Spaces across the district and in many cases have erected infrastructure and other improvements on the land, which are owned by the lessee. For the management of these areas please refer to the relevant lease agreement.

Naracoorte Lucindale has a population of 8,291 and it is anticipated that this will remain relatively constant for the term of this Plan. In some circumstances, services may be reduced or better managed ensuring that Council's open space areas do not become a liability to Council with additional assets needing to be maintained. Whilst it is Council's intention to provide the best possible services to the community it is also imperative that the services are financially viable going forward.

Council continues to be committed to working with identified and future partners and not in isolation in the delivery of a robust and well managed open space network over the coming years.

# DEVELOPMENT PLAN

## OBJECTIVES FOR OPEN SPACE AND RECREATIONAL AREAS

The Development Plans contain objectives, principles and policies that will control and affect the design and location of proposed land use activities. These policies cover a range of social, environmental and economic matters and have been established to support the longer term direction of Council's planning strategy.

Principles from the Development Plan below are Statewide legislated standards. These Principles and objectives are guided from the Development Act 1993 and the Planning, Development and Infrastructure Act 2016 as it is implemented. Some of these Principles and objectives may therefore be more relevant for a dense urban environment. The principles are:

1. The creation of a network of linked parks, reserves and recreation areas at regional and local levels.
2. Pleasant, functional and accessible open spaces providing a range of physical environments.
3. A wide range of settings for active and passive recreational opportunities.
4. The provision of open space in the following hierarchy:
  - o State
  - o Regional
  - o District
  - o Neighbourhood
  - o Local

The Development Plan also includes Principles of Development Control which can be viewed at [https://www.naracoortelucindale.sa.gov.au/webdata/resources/files/Naracoorte\\_Lucindale\\_Council\\_Development\\_Plan.pdf](https://www.naracoortelucindale.sa.gov.au/webdata/resources/files/Naracoorte_Lucindale_Council_Development_Plan.pdf)

# CLASSIFICATION FRAMEWORK

Reference: *Open Space Strategy 2011*

	Principles from Development Plan	May Include Following Key Design Elements
<p><b>State Open Spaces</b> The management of State owned and managed open spaces are not considered in this review.</p>		
<p><b>Network Open Spaces</b> Areas where the primary role is not necessarily open space but where such areas are complementary and can serve as an addition to primary open space areas.</p>		<ul style="list-style-type: none"> <li>▪ School Reserves</li> <li>▪ Cemeteries</li> <li>▪ Road Verges</li> <li>▪ Creek Lines</li> <li>▪ Stormwater Channels</li> <li>▪ Minor Road Networks</li> </ul>
<p><b>Regional Open Spaces</b> Regional open space considers the broader community and potentially areas where people will travel much longer distances to access a facility and/or open space feature.</p>		<ul style="list-style-type: none"> <li>▪ Cultural: Areas that have a unique historical or cultural significance</li> <li>▪ Linear Parks</li> <li>▪ Environmental: Areas of natural significance or 'wilderness'</li> <li>▪ Venues and Arenas: Areas of open space for specific events (sporting or other) that attract local and regional tourism</li> </ul>
<p><b>District Open Spaces</b> District open space considers the wider community and areas that people deliberately choose to visit for the purpose of a specific activity.</p>	<ul style="list-style-type: none"> <li>• Should be at least 3 hectares in size, and provided within 2 kilometres of all households they serve</li> </ul>	<ul style="list-style-type: none"> <li>▪ Sports Fields: specific structured use of open space</li> <li>▪ Youth Parks: multi use areas</li> <li>▪ Dog exercise areas: Off leash and/or purpose built parks</li> <li>▪ Cultural/Civic: events and/or ceremonies</li> <li>▪ Environmental: specific areas of interest or 'wilderness'</li> </ul>

<p><b>Neighbourhood Open Spaces</b> Neighbourhood level open space caters for broader catchments and is distributed within 500m of every household. It is designed to meet the needs of the whole family.</p>	<ul style="list-style-type: none"> <li>● Should be a minimum of 0.5 hectares and generally closer to 1 hectare in size</li> <li>● Should be provided within 500 metres of households that they serve</li> </ul>	<ul style="list-style-type: none"> <li>▪ As per local Open Space plus the following: <ul style="list-style-type: none"> <li>○ Picnic / BBQ facilities</li> <li>○ Informal active areas with passive elements for family recreation</li> <li>○ Play space if required for junior and senior play 0-12</li> <li>○ Water fountains</li> <li>○ Potentially toilets</li> <li>○ Community art or a special feature</li> </ul> </li> </ul>
<p><b>Local Open Spaces</b> Local open space assumes space catering for the immediate community within a 300 metre (or walking distance) radius. That is every household and resident should have within walking distance of their home a local park that can be used for relaxation and/or informal low key activities.</p>	<ul style="list-style-type: none"> <li>● Should be a minimum of 0.2 hectares in size</li> <li>● Centrally located within a residential area, close to schools, shops and generally within 300 metres of households that they serve</li> </ul>	<ul style="list-style-type: none"> <li>▪ Passive non-irrigated area</li> <li>▪ Low key planting</li> <li>▪ Seating (natural or bench)</li> <li>▪ Shade (natural)</li> <li>▪ Minimal play equipment (if required) catering primarily for junior play opportunities (0-6)</li> </ul>

## ACHIEVEMENTS

The Open Space Strategy 2011 included seven (7) key strategies and associated actions. The following table provides an overview of achievements over the last six (6) years.

Key Strategy	Actions	Achievements
KS1 – Regional Parks	<p>Manage and maintain the swimming lake and its associated facilities (including the surrounds) for the enjoyment of the community and regional tourism</p> <p>Develop a Master Plan for the consolidation of sporting infrastructure at the Naracoorte Sports Centre. This should focus on providing efficiencies via shared facilities, administration, volunteers as well as reducing maintenance and water costs. The Master Plan should also consider play space and other community infrastructure.</p>	<ul style="list-style-type: none"> <li>• Report presented to Council regarding the provision of lifeguards</li> <li>• Risk assessment undertaken by Surf Life Saving Association</li> <li>• Engineering assessment of concrete completed as part of maintenance strategy</li> <li>• Traffic Management Plan completed</li> <li>• Discussion paper presented to Council on future management options</li> <li>• change room facilities upgraded. New Male and Female facilities provided to meet Australian Standards.</li> <li>• Child safe area created with soft rubber floor and shade.</li> <li>• New shelter added.</li> <li>• Tree assessment completed to ensure safety of large gum trees in the area.</li> </ul>
KS2 – District Parks		<ul style="list-style-type: none"> <li>• Community Land Management Plan endorsed by Council in May 2016. This steps out the structure of the area going forward and long term plans.</li> <li>• Lease renewed till 2034</li> <li>• Full review of infrastructure by all sporting bodies and clubs looking at shared services to reduce operating costs.</li> <li>• Support and assisting sporting groups for funding opportunities. Naracoorte Hockey Association and the</li> </ul>

		<p>Naracoorte Soccer Association successful in grant funding</p> <ul style="list-style-type: none"> <li>• Expansion of new recreational group within the leased area. (Men's Shed)</li> <li>• Subcommittee formed to address potential refurbishment of area this is ongoing.</li> <li>• Council support the Naracoorte Netball Club and Basketball Association in potential growth options for an indoor Sports Centre.</li> </ul>
	<p>Develop a Master Plan for the consolidation of sporting infrastructure in Lucindale to the Lucindale Sports Oval. This should focus on providing efficiencies via shared facilities, administration, volunteers as well as reducing maintenance and water costs. This would also look at including a youth facility and play space</p>	<ul style="list-style-type: none"> <li>• Discussion paper prepared after clubs surveyed and presented to clubs for feedback</li> <li>• Letter sent requesting users consider the establishment of a single incorporated body for Council to work with</li> <li>• Netball club has developed playground facility within grounds.</li> <li>• No further progress. However, there is a need to form a single body as per the Naracoorte Sports Centre.</li> <li>• Individual lease agreements potentially a consideration.</li> </ul>
	<p>Develop a Master Plan for Memorial Parklands / Oval that will consider the diversity of use and set out a planned approach to sporting, community and environmental agendas.</p>	<ul style="list-style-type: none"> <li>• Concept plans for Memorial Parklands endorsed by Council and work programs noted.</li> <li>• Exercise equipment installed, car park complete and new BBQ and gazebo installed at Memorial Parklands</li> </ul>
		<ul style="list-style-type: none"> <li>• Concept plans for Market Square endorsed by Council and work programs noted.</li> <li>• Car Park and toilets, dog park and landscaping works constructed Market Square.</li> </ul>

KS3 – Neighbourhood Parks	<p>Use the Play Space Development Model (as outlined in part 3, section 3.5) to develop a play space hierarchy for Neighbourhood Parks across NLC.</p> <p>As outlined under GS10 this classification of reserve should consider “whole of family” needs</p>	<ul style="list-style-type: none"> <li>• Nil</li> </ul>
KS4 – Local Parks	<p>Use the Play Space Development Model (information provided in the Open Space Strategy: Background Report) to develop a play space hierarchy for Parks across the Council</p>	<ul style="list-style-type: none"> <li>• Open Space Hierarchy adopted by Council and allocated to parks</li> </ul>
	<p>Council seeks opportunity to reduce its management costs of some local reserves by selling off identified local reserves in Southern Naracoorte, for example look at downsizing Janz Street Reserve and using proceeds towards development and/or upgrade of open space infrastructure</p> <p>Sell Clover Crescent Reserve (Pinkerton Road) and Gilbert Drive Reserves</p>	<ul style="list-style-type: none"> <li>• This is identified and will be formalised within the Open Space Hierarchy. Some reserves are no longer being irrigated so as to reduce costs</li> <li>• McTernan Park master plan complete and endorsed by Council. Commencement 2018/2019.</li> <li>• Leicester Park plan prepared for consideration by Council.</li> <li>• Investigation into council land to be sold off review on all Council owned land being undertaken.</li> <li>• Request to purchase Clover Crescent from adjoining owner received and declined. Clover Crescent &amp; Gilbert Drive are classified as community land and due process, including Ministerial approval, must be sought prior to sale.</li> </ul>
KS5 – Network Open Space	<ul style="list-style-type: none"> <li>• Develop a whole of Council Trail Network Master Plan that addresses the key elements defined in GS4. Opportunities that should be expanded on as part of this plan include:</li> <li>• With the large amount of road reserve, safe cycling / walking paths coupled with appropriate revegetation</li> </ul>	<ul style="list-style-type: none"> <li>• Open Space funding of \$20,000 secured to support a project to establish a trailhead and link all trails from the town centre. Stage 1 complete.</li> <li>• Council Cycle strategy updated</li> </ul>

and stormwater usage should be developed where possible on appropriate streets. These opportunities should be identified when the Trail Network Master Plan is developed

- Develop a looped trail network plan for Lucindale. The trail network would utilise the parklands that ring the township and the decommissioned rail corridor. Again this would be identified as part of the whole of Council Trail Network Master Plan
  - Where appropriate reduce the maintenance costs of road reserves by removing grass and other plants and replacing with road base / aggregate
  - Investigate transforming the Naracoorte Town Square in to a more people friendly area; making people the priority between the green area and shops
  - Set up an internal working group to monitor and drive actions in this strategy, with a first desk top strategy review occurring in 3 years (2013)
  - Investigation should be undertaken which looks at the development of landscaped / artistic entry statements at highly visible locations. An example of this would be the use of the Duck Pond Reserve, as you enter Lucindale, as an arts /landscaped entrance park
  - Formalise a Joint Use Agreement with Lucindale Area School. This also applies to any other school or state government organisation that wants to share open space and its associated facilities
  - Ensure all leases of public land (particularly parks and reserves) have current up to date leases and /or licences for their use. The leasing of land and facilities will be a key aspect to the success of any sporting hub development
- SELGA received \$25,000 grant supported by NLC \$3,125 for the development of a regional trails master plan.
  - This is being addressed as part of the streetscape works as they are programmed in the five year works program
  - Disability access project complete \$160k
  - 55 Ormerod St pedestrian linkage, carpark and play space completed.
  - Heritage trail stage 1 complete.
  - Town CBD Masterplan commenced.
  - Community Recreation and Sports Facility Committee to undertake this role until the committee was disbanded by Council
- Naracoorte Town Entrance North and South project complete, interpretive signage complete.
  - Duck Pond upgrade in 2015
  - East and West entrances budgeted for 17/18.
  - Agreement with Lucindale Area School for use of pool each year until 15/16 at which stage the pool was closed by the School until further notice
  - 90% of leases and licences are current

## OPEN SPACE HIERARCHY

Open space throughout the Council area sits within the Open Space Hierarchy.

Name of Park	Regional Parks	District Parks	Neighbourhood Parks	Local Parks	Network Open Space	Leased
<b>Lucindale</b>						
○ Centenary Park & Rose Garden				<b>X</b>		
○ Country Club	<b>X</b>					<b>X</b>
○ Four Mile Picnic Area						<b>X</b>
○ Karting Club	<b>X</b>					<b>X</b>
○ Hockey Field (Old)						<b>X</b>
○ Jubilee Park (Duck Pond)				<b>X</b>		
○ Loechel Park				<b>X</b>		
○ Nature Strips					<b>X</b>	
○ Pioneer Park (CBD)			<b>X</b>			
○ Recreation Ground <sup>(a)</sup>	<b>X</b>					<b>X</b>
○ Roadside Reserves					<b>X</b>	
○ Rotary Park (Gum Avenue, old tennis courts and cricket nets)				<b>X</b>		

○ The Common (Parklands)				<b>X</b>
○ War Memorial Bowling Club				<b>X</b>
<b>Naracoorte</b>				
○ 55 Ormerod Street			<b>X</b>	
○ Barclay Park		<b>X</b>	<u>X</u>	
○ Bridge Park Picnic Area			<u>X</u>	
○ Brim Reserve				
○ Caldwell Avenue			<u>X</u>	
○ Cliffords Park			<u>X</u>	
○ Clover Crescent			<u>X</u>	
○ Creek Walk				<b>X</b>
○ Gilbert Drive			<u>X</u>	
○ Gunning Reserve			<u>X</u>	<u>X</u>
○ Holstein Crescent			<b>X</b>	
○ IB Edwards Oval				<b>X</b>
○ Janz Street Park			<b>X</b>	
○ Leicester Street Park		<b>X</b>		

○ Lochiel Avenue				
○ Market Square		<b>X</b>		
○ McTernan Park			<b>X</b>	
○ Memorial Parklands		<u><b>X</b></u>		
○ Nature Strips				<b>X</b>
○ North Parklands	<b>X</b>			
○ Panorama Crescent			<u><b>X</b></u>	
○ Parks Estate			<b>X</b>	
○ Pioneer Park			<b>X</b>	
○ Progress Place			<b>X</b>	
○ Rectory Place			<b>X</b>	
○ Riverside Drive			<b>X</b>	
○ Roadside Reserves				<b>X</b>
○ Rotary Park	<b>X</b>			
○ Silo Reserve			<b>X</b>	
○ South Parklands	<b>X</b>			
○ Sports Centre	<b>X</b>			<b>X</b>

○ Swimming Lake	<b>X</b>			
○ Town Squares			<b>X</b>	
○ Union Court			<b>X</b>	
○ Wallace Crescent			<b>X</b>	
○ Wardle Crescent			<b>X</b>	
○ Wortley Oval				<b>X</b>
<b>Other</b>				
○ Cockatoo Lake (Keppoch)	<b>X</b>			
○ Frances Parklands		<u><b>X</b></u>		
○ Frances Recreation Ground	<b>X</b>			<b>X</b>
○ Keppoch Recreation Reserve and Hall				<b>X</b>
○ Kybybolite Sports Ground	<b>X</b>			<b>X</b>
○ Naracoorte & District Polocrosse Club (Hynam)	<b>X</b>			<b>X</b>

## FUTURE ACTIONS

The following table provides actions to be achieved during the life of this Plan.

	Actions	Target Date
Community Land Management Plans	<ul style="list-style-type: none"> <li>• Rewrite Community Land Management Plans (originally adopted by Council in 2011) ensuring: -               <ul style="list-style-type: none"> <li>○ Legislative compliance</li> <li>○ Robust community consultation and collaboration</li> <li>○ Financially &amp; Operationally viable objectives and proposals for the management of the land</li> <li>○ Performance targets and measurements</li> </ul> </li> </ul>	June 2022
Council Land	<ul style="list-style-type: none"> <li>• Identify Council owned land which may be sold as surplus to Council requirements</li> </ul>	June 2018
Service Levels	<ul style="list-style-type: none"> <li>• Establish levels of service for Council's open spaces, taking into consideration the Open Space Hierarchy.</li> </ul>	June 2019

## ADOPTION AND AMENDMENT HISTORY

<b>Date</b>	<b>Authorised by</b>	<b>Minute Reference</b>
Next review		2021
24 April 2018	Council	264/18
19 December 2017	Council	Reviewed
2011	Council	Adopted